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NOPSEMA Advisory Board

MINUTES NOPSEMA Advisory Board Meeting 43

Wednesday 8 June 2022

Tamala Meeting Room, NOPSEMA Office, Perth

Participants		
		Agenda Item 09 – [Department of
		Science, Industry, Energy and Resources]
Attend	lees	Agenda Item 10 –
		Agenda Item 11 –
Apolog	gies	Offshore Resources (DISER)
ITEM	TOPIC	
1.	Welcom	e and apologies
	participa	commenced the meeting at 9:05am. participated via video conference and all other ants were present in the meeting room.
2.		re of interests / conflict of interest declarations
scentrols."		ed the contract as Special Envoy for Deloitte (acting for the Commonwealth Environment
		b) to scope out cooperative management agreements between industry and the Traditional
		on the Burrup Peninsula had ended.
	No addit	tional conflicts were declared.
3.	Confirm	ation of minutes of Meeting 42
	With the	e exception of some minor typographical errors, the minutes of meeting 42 were accepted.
4.	Actions	and issues arising
	The action	ons items were reviewed and all items are complete.
5.	Corresp	ondence for noting
	2022 wo	advised the response sent to the Asbestos Safety and Eradication Council on 7 June ould be circulated to members.
6.	For Info	rmation: Update on recent activity
	Member	rs provided a brief update of their recent activities.
7.		rmation: Report – including NOPSEMA Quarterly Report and update on recent ments (including NOPSEMA Strategic Plan)
		provided an update of recent activities which included:
	141 0.00 010 1900.000	implications of the SoE issued by to the content of assessments submitted to
		SEMA. rement on the matter against DOF Subsea Australia Pty Ltd is expected on 6 September
	 Judg 2022 	
	Budger toor in the	-· Australian Maritime Safety Authority appears to be seeking to remove the protocols
	ALL CONTRACTORS	ind the disapplication of the Navigation Act 2021 and has proposed to withdraw statutory
		ficates from relevant offshore facilities. A multi-jurisdictional interface working group has
		n established to seek an outcome that is suitable to all parties and not impose additional
	12	len to industry.
	• Topi	presented at Safety Forum held during the APPEA Conference in Brisbane. cs covered included Covid-19; NOPSEMA's strategic compliance focus areas; the upward
	1001	



	 trend in accidents; a summary of discussions at the International Regulator's Forum mid-year meeting including, decommissioning and late life asset transfers; cybersecurity, capacity and competency, IRF Working Groups and potential expansion of the IRF remit to include offshore renewables. NOPSEMA's plans for progressing a diving workshop were also noted. NOPSEMA will pursue amendments to the Cost Recovery Income Statement to cover costs associated with assessment work on carbon capture and storage and renewable projects until their respective levy regimes commence. The 2022-23 Strategic Planning process has been aligned with the budget planning process. The NOPSEMA mathematicates and their top five priorities from those strategic focus areas. Divisional priorities have been developed based on priorities and strategic pillars. Board members were invited to provide comments on the plan on a page. NOPSEMA is currently has positive cash balance. Staffing levels have increased due to the additional roles and responsibilities associated with Decommissioning, Offshore Electricity Infrastructure, and management of well integrity. ACTION: Board members to provide comments/feedback on NOPSEMA's draft Strategic Plan on a Page to by 22 June. will consolidate responses and provide to
8.	NOPSEMA. For Discussion: Outcome of recent Federal Election
0.	The Board noted the following changes:
	The amendments to portfolios have resulted in the energy function moving to the new Department of Climate Change, Environment, Energy and Water. The resources portfolio will remain with the Department of Industry, Science and Resources (DISR). The Board noted that the coverage of indirect consequences under the <i>Environment Protection and Biodiversity Conservation Act</i> 1999 is broader than consideration of scope 3 emissions, as it also encompasses cultural heritage. This has been used in the current legal challenge by the Environmental Defenders Officer against NOPSEMA and Santos in relation to the Barossa development in the Tiwi Islands. It was believed responsibility for financial assurance would still come to NOPSEMA, with
	implementation expected from 1 January 2024.
	The Board noted that a response to the Operational Review has not yet been received from the new Government.
9.	For Information: Policy Update
	joined the meeting by video conference at 11:25am. The report tabled was taken as read and the following noted: • Briefings to new Federal Ministers were mostly complete.
	 DISR would be a slightly smaller department than previously. The new departmental structure would be advised in the next few months, including the possibility of a new Secretary and Deputy Secretaries.
	 A revised Statement of Expectations had been drafted that removed the legal uncertainty previously created. It has been reviewed by and was with the Office of the Prime



	 Minister. reiterated the request that the monitoring of major accident events and process safety were included in the new SoE. DISR were developing a proposal on the potential to establish a new industry that could
	provide decommissioning services for industry in Australia and internationally. The Board advised that the previous decommissioning cooperative research centre and current Centre of Decommissioning Australia would have information to support and assist with the proposal. It was noted that the Maritime Union of Australia were interested in seeing the concept proceed.
	 Petrofac have been appointed as the lead contractor for Phase 1 of the Northern Endeavour facility to undertake decommissioning and disconnection. The final permissioning documents to enable Petrofac to be the registered operator are with NOPSEMA for approval.
	• The <i>Offshore Electricity Infrastructure Act 2021</i> commenced on 2 June. In response to a query, the Board was advised it was believed it had not been assigned a role under the OEI Act as renewables sit within the Energy portfolio rather than the Resources portfolio, with separate Ministers.
	• It was not yet known what response may be made by the incoming Government regarding the recommendations from the Operational Review.
	• DISR were working with AMSA and NOPSEMA to seek alignment regarding AMSA's possible withdrawal of statutory certificates from offshore facilities and the implication of the disapplication of the <i>Navigation Act 2012</i> to seek an outcome that is suitable to all parties and that does not impose additional burden to industry.
	• The Board commented that while the Board's diverse experience was an asset it was important to maintain ongoing engineering and industry operations risk management experience in the group.
	ACTION: DISR to provide an update on the Government response to the Operational Review at the next meeting.
10.	For Discussion: Safety & Integrity: Mental health in the offshore industry
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10.	For Discussion: Safety & Integrity: Mental health in the offshore industry The joined the meeting at 11:45am. The Board was briefed on the NOPSEMA initiatives to mitigate mental health issues associated with COVID pandemic over the past two years. The following points were noted: • NOPSEMA had developed a Guidance Note on Psychosocial Risk Management that included
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	The Board commended NOPSEMA on its proactive leadership in this area and noted the connection between mental health of workforce and potential for increase in process safety incidents leading to a major accident event. The Board noted the importance of the executive oversight of senior managers to appropriately monitor the mental health of staff in periods of high stress and call out red flags.
11.	For Discussion: Offshore Renewables
	joined the meeting at 12:20pm and provided an update on NOPSEMA's responsibilities as OIR under the <i>Offshore Electricity Infrastructure Act 2021</i> which came into effect on 2 June. NOPSEMA is the Regulatory Agency for the OEI Act, but the Advisory Board does not have a role under the Act.
	The key principles in establishing the new group were to integrate with established NOPSEMA systems, leverage technical experience, and have no impact on the delivery of existing NOPSEMA functions.
	The presentation included information on the following:
	The Offshore Electricity Infrastructure framework
	 Legislative interaction Principles for implementation, and Progress to date and next steps.
	The Board noted the implementation plan for regulating Offshore Renewables and the current financial support from the Department to ensure appropriate resourcing for the new function. Ongoing Government funding will be required to enable NOPSEMA to support the establishment, resourcing and delivery of the functions of the Offshore Infrastructure Regulator until full cost recovery commences. It is estimated cost recovery will commence in FY 2023-24.
	The Board discussed matters relating to visual amenity, social license and the economic viability of floating facilities.
	was thanked for an informative presentation and left the meeting at 12:45pm.
	ACTION: to circulate presentation to Board members.
12.	Any Other Business
	Confirm change of next meeting date (from 7 September to 6 September)
	Board members agreed to change the date of the next meeting to Tuesday 6 September. advised would participate via video conference.
13.	Review of action items and items for letter to
	provided a summary of the action items arising from the meeting.
	Board members noted the items agreed at meeting 42 for inclusion in the letter to were:
	The Board's attention to NOPSEMA's strategic focus areas, research strategy and transparency in multi-strategic focus areas, research strategy and transparency
	 in relation to decisions in the form of key matters reports and statements of reasons. NOPSEMA's increased collaboration with other Federal agencies such as the Australian Security
	and Investments Commission.
	Decommissioning and how the taxation regime can be a disincentive for companies to
	 appropriately address decommissioning activities. The digitisation of data relating to well barriers and how this project will yield valuable and positive information for both industry and NOPSEMA.
	Items for inclusion from meeting 43 were agreed as:
	The introduction to outline :



0	the Board's key focus areas of preventing MAE's. Under the Act, NOPSEMA has a critical assurance role in preventing major accident events and improving process safety in the offshore oil and gas industry. A key area for improvement in the management of process safety is increased transparency and visibility of executive accountability for process safety management within the regulated entities And note the coverage of indirect consequences under the <i>Environment Protection and Biodiversity Conservation Act 1999</i> is broader than consideration of scope 3 emissions, as it			
	also encompasses cultural heritage. This has been used in the current legal challenge by the Environmental Defenders Officer against NOPSEMA and Santos in relation to the Barossa development in the Tiwi Islands.			
The meeting report to outline:				
	MSA's proposal for the dis-application of the Navigation Act and withdrawal of the of aturo atu			
	ne industry policy opportunity arising from the decommissioning framework to assist build ne service sector in Australia as a hub for decommissioning in SE Asia.			
	OPSEMA leadership to convene the proposed industry led workshop to discuss safety issues nd incidents related to diving.			
po in	ne discussion on the impact of the pandemic on the mental health of offshore staff, the ossible connection of mental health issues as contributing factors to process safety / MAE cidents and the role of executive accountability to monitor red flags. dvising that a request to meet in person would be made for later in the year.			
Forma	al Close			
	thanked members for their participation and closed the meeting at 1:15pm.			

Next Meeting – Tuesday 6 September