Completion of a Provisional OHS Improvement Notice

1. Purpose

This guideline was written to provide additional clarification on how to complete a Provisional OHS Improvement Notice (PIN).

2. Scope

This guideline relates to Provisional OHS Improvement Notices which may be issued by a Health and Safety Representative for a designated work group under Clause 38 of Schedule 3 to the Offshore Petroleum and Greenhouse Gas Storage Act 2006 (OPGGS Act).

3. Guidance on how to complete a PIN

As explained in the HSR Handbook, a Provisional OHS Improvement Notice should only be used if agreement cannot be reached through the normal consultation processes.

When writing a Provisional OHS Improvement Notice, make sure you select the form and quote the legislation (Commonwealth or State) applicable at your facility’s location, and that you complete all details clearly and legibly.

This table provides advice on how to complete each part of the form.

| Responsible person | Insert the name of the “person” you think is responsible for contravening the OHS laws. This could be anyone with a legal duty or obligation in the legislation. For Commonwealth waters, the duty holders are the operator and others mentioned in the headings of clauses 9 to 15 of the OPGGS Act Schedule 3. Note that the regulations also place obligations on a range of parties. The “person” is often a company. For example it may be the company registered as operator of the facility, or a company that employs members of the workforce. However, the person could also be an individual. If you are issuing a PIN to a company include the Australian Company Number (ACN) or equivalent if you know it. The legal name of the company and ACN may be on the company letter-head. The name of the registered facility operator will be in the facility safety case. If you are issuing a PIN to an individual, use their full name. |
| Your name | Write your full name. Avoid nick-names. |
| Designated work group | If you are the HSR for a particular designated work group, describe it fully, for example “Widget platform, drill crew, shift 2”. |
If you represent the whole of the facility workforce, simply write the name of the facility.

| Description of contravention | Find the clause of the Schedule or the regulation that you believe is being contravened, for example a “duty of care” clause in the Schedule, or the regulation that requires persons to comply with the safety case.  
In this part of the form, you should make a formal allegation that clearly identifies the alleged breach of the law. For example you could write “Failure to comply with the safety case, contrary to regulation 2.45 of the Commonwealth Offshore Petroleum (Safety) Regulations 2009.”  
The clause or regulation you quote should match the “responsible person”. For example, if you think a duty of care has been breached and that the responsible person is the registered operator of the facility, quote the operator duty clause in the Schedule. Alternately, if you think your employer or one of your colleagues’ employers is the responsible person, quote the employer duty clause. Note that in practice, the PIN is usually issued to the operator of the facility as the operator has an overarching duty of care for the entire facility and all the activities conducted at the facility.  
Limit each PIN to one contravention. If there is more than one contravention, issue one PIN for each. This will make it easier to decide who should receive the PIN, the date for compliance, and so on. |
| Location of contravention | Write the name of the facility. If it is a mobile facility, state its location as accurately as you can (e.g. for a mobile drilling unit, give the well name).  
If the contravention is taking place at a particular location on the facility, describe that location. Examples might be “on the pipe rack”, “in the galley” or “module 1, lower deck, north side”. |
| Reasons | In this section describe any particular events or circumstances that back-up your claim that there has been a contravention. This might include some incidents or near misses that have occurred, or it may simply require you to describe some of the physical arrangements at the facility, or some of the OHS practices.  
Give the date and time of the events or circumstances, or the period over which they happened. |
| Action date | Indicate the date and time by which the contravention should be rectified. This must be at least 7 days after the date and time that you issue the PIN, and should allow a period that is reasonable (in your opinion) to take the necessary actions.  
You are allowed to extend this period later, provided it has not already expired, and provided you do so in writing. |
| Action to be taken | In this section you may describe the actions you think are necessary to rectify the contravention and/or to make sure it doesn’t happen again. This must be consistent with the issue and contravention that you have described.  
However, you do not have to complete this section, and should not do so unless you are fairly confident what it is that needs to be done. |
You should make copies of the PIN and hand the original to the “responsible person”.

If the “responsible person” you have named on the PIN is the registered operator, you may simply hand the PIN to the “operator’s representative at the facility”, who is the person having day-to-day control of operations at the facility, for example the Offshore Installation Manager (OIM) or Person in Charge (PIC). The operator is legally obliged to have a person in this role and to display the person’s name in a prominent location.

Once you have issued the PIN, you should also issue copies to the following persons, unless of course they were the responsible person:

- the operator
- other employers of persons in the work group
- the supervisor of the particular work or area
- the owner of any plant or substance specifically related to the notice.

Unless the “responsible person”, or any of the above persons who must be given a copy of the PIN, requests an OHS inspection by NOPSEMA, the “responsible person” must take action to comply with the Provisional OHS Improvement Notice. If an OHS inspection is requested, the PIN is suspended until the OHS inspection has been completed and the NOPSEMA inspector will either confirm, varying or cancel the PIN. You may also cancel your own PIN.

Note that under the definitions in Clause 3 of Schedule 3 to the OPGGS Act, an “OHS inspection” may include an investigation or inquiry, but need not include a physical inspection of any facility, premises or other thing. Consequently, if it is clear from initial information that a PIN issued by an HSR can not be legally supported, a NOPSEMA inspector may choose to vary or cancel the PIN without an offshore visit.

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